

ENERGY EVALUATION EUROPE CONFERENCE 2025

SHOW ME THE EVIDENCE: EVALUATION AS THE DECISION MAKER'S BEST RESOURCE

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Integrating multiple impacts and lifecycle assessment in the evaluation of energy efficiency funding programs



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When we evaluate energy efficiency, are we truly capturing its full value?

NO!

But we can make it possible.

WHY THIS TOPIC MATTERS?

Residential sector

- EU Building stock
 - 40% of energy consumption
 - 36% of GHG emissions
 - 75% inefficient
 - 85% in use in 2050
- Portuguese building stock is mainly composed by residential buildings
 - Accounts for more than 30% of final energy consumption
 - Two-thirds built before 1990
 - Low energy performance
 - Reduced thermal comfort
 - Increased energy consumption, emissions and energy poverty



WHY THIS TOPIC MATTERS?

The Current Challenge

- EE is a crucial energy resource.
- O However there remains a persistent EE gap attributed to :
 - Financial (e.g. High upfront costs and lack of access to funding)
 - O Social (e.g. Lack of public awareness or resistance and skepticism)
 - Institutional (e.g. Complex application procedures or misaligned policy objectives)
 - Technical Barriers (e.g. Shortage of skilled labor or insufficient support)
 - Traditional EE evaluations (assess operational energy and GHG savings, often omitting key lifecycle impacts and benefits).

Outcome:

- Sub-Optimal Decisions: Risk of funding projects with limited overall value
- O Undervaluation of long-term societal and environmental benefits (e.g. Economic growth, job creation, poverty alleviation or reduction of emissions)
- Renovation rate is only 1-1.5%/year—well below the 2% target.
- Residential sector is **not on track** to achieve full decarbonization



SOLUTION

Objective

- Integrate Hybrid Input-Output Lifecycle Assessment (HIO-LCA) +
 Portuguese Energy Consumption Efficiency Promotion Plan (PPEC)
- Relevance:
 - Extends cost-benefit evaluations to capture upstream and systemic socio-economic and environmental effects of EE measures
 - Refine PPEC evaluation system
 - Improves decision-making and provides a more accurate reflection of EE investments' long-term value
 - Increase attractiveness of EE measures
 - Shape broader national and EU-level energy policy agendas



METHODOLOGY

Overview

Inputs from PPEC -Operation phase

- Technology costs: installation, removal & disposal, administrative and transaction
- Energy consumption
- Avoided costs of electricity or gas supply

Inputs from HIO-LCA model - MPIM phases

- Gross Value Added (GVA)
- Employment impact
- Embodied energy
- Embodied GHG emissions

Refined PPEC evaluation framework

- Integrated inputs:
 Operation and MPIM phases:
- Costs: Technology costs
- •Benefits:
- Avoided energy supply costs, GHG emissions savings, GVA and Impact on Public Budget (IPB)
- •Evaluation tools:
- ·Feasibility tests:
- PES
- Societal test
- ·Merit-based ranking:
- Benefit-Cost Ratio (BCR)
- Policy alignment

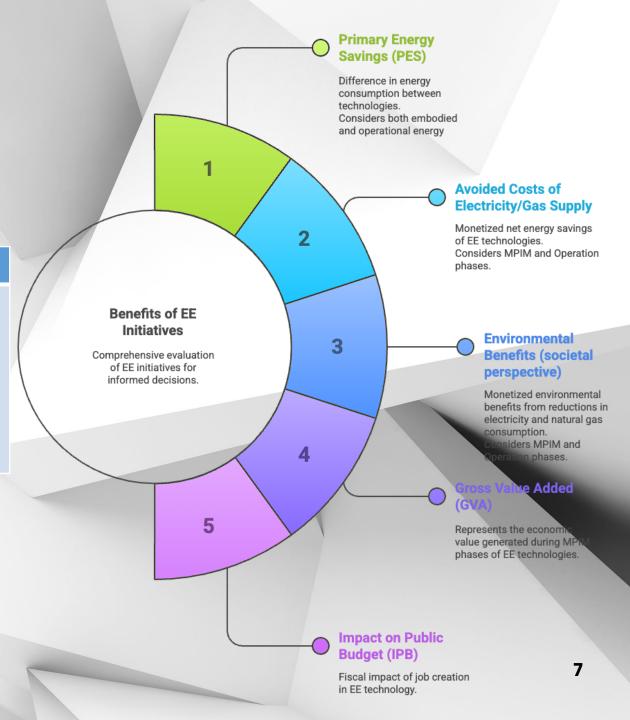
New Ranking

- Benchmark results:
- Standard vs Refined methodology

CASE STUDY

Measures and Benefits

Nomenclature	Measure	Sector	
IBD_TR1	Heat Pump + PV		
IBD_TR2	DHW Heat Pump + PV		
PORTGAS_TR1	Efficient Water Heaters	Residential	
GOLDENERGY_TR1	Smart Thermostats		
LISGDL_TR1	Condensing Boilers		



KEY RESULTS

Operational & MPIM impacts

Operational Impacts (PPEC)							
		Cos	ts	Ben	Benefits		
••	PES	PPEC	Social	Environmental benefits from	Avoided costs of electricity or		
Measures		FFLO	Social	a societal perspective	gas supply		
	Toe/year	(€)	(€)	(€)	(€)		
IBD_TR1	43.72	112,344	334,798	19,287	488,107		
IBD_TR2	13.55	41,098	157,601	5,803	152,227		
PORTGAS_TR1	159.28	685,125	940,000	129,026	825,699		
GOLDENERGY_TR1	41.18	104,545	150,560	33,360	330,132		
LISGDL_TR1	254.26	799,433	1,279,609	205,965	1,318,074		

MPIM impacts (HIO-LCA)							
GVA M easures €	GVA	Employment	Impact on public budget	Embodied GHG emissions		Embodied energy	
	€	N⁰ of jobs	€	Tons of CO2eq	€	Toe	€
IBD_TR1	34,315.47	0.96	5,570.26	23.67	299.77	7.06	4,597.31
IBD_TR2	16,740.14	0.50	3,542.66	8.56	127.40	2.93	1,868.94
PORTGAS_TR1	362,279.42	10.25	51,686.85	310.19	3,577.04	82.96	87,754.63
GOLDENERGY_TR1	35,180.37	1.16	4,411.62	14.62	224.87	5.03	3,015.95
LISGDL_TR1	282,300.88	7.75	49,651.49	206.83	2,566.60	57.90	65,258.57

KEY RESULTS

Conventional vs New

Measures	Old BCR	New BCR	Old PES (toe)	New PES (toe)	Old NPV (€)	New NPV (€)
IBD_TR1	4.52	4.83	874.4	867	172,595	207,584
IBD_TR2	3.85	4.29	271	268	428	18,715
PORTGAS_TR1	1.39	1.86	1,911.36	1,828	14,724	337,360
GOLDENERGY_TR1	3.48	3.82	494.16	489	212,932	249,283
LISGDL_TR1	1.91	2.24	3,051.12	2,993	244,430.3	508,557

Measures	ERSE – Old score	ERSE - New score	DGEG score	PPEC - Old score	PPEC - New score	Old ranking	New ranking
IBD_TR1	98.53	98.53	84.00	91.27	91.27	1°	1º
IBD_TR2	83.59	85.07	84.00	83.80	84.54	2°	2°
PORTGAS_TR1	45.43	49.14	79.00	62.21	64.07	3°	4°
GOLDENERGY_TR1	59.32	69.27	64.00	61.66	66.64	4 °	3°
LISGDL_TR1	52.98	54.83	64.00	58.49	59.42	5°	5°

CONCLUSIONS

Key Takeaways

- EE remains a top EU priority for the cost-effective meeting of energy and environmental goals.
- Conventional evaluations undervalue EE measures
- Study introduces an enhanced methodology:
 - Integrating multiple benefits changes cost-effectiveness and rankings
 - Overs additional life cycle phases beyond operational
 - Assess national impacts and ensures scalability
 - Provides robust, equitable, transparent basis for funding decisions
 - Establishes HIO-LCA as a valuable instrument to enhance the evaluation mechanisms of EE funding programs



CONCLUSIONS

Future Work

- Extend analysis to cover industry and agriculture
- Integrate end-of-life impacts
- Consider other impacts
- Extend the application to other programs promoting EE
 - E.g., Portuguese Environmental Fund could be enhanced with this comprehensive approach





Thank you!

Any questions?

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PORTUGUESE ENERGY CONSUMPTION EFFICIENCY PROMOTION PLAN - PPEC

- Scope:
 - Tangible measures (e.g., efficient equipment)
 - O Residential, commercial & services, and industrial & agricultural sectors.
 - Intangible measures (e.g., awareness campaigns)
- Evaluation Criteria for Funding Tangible measures
 - PES Test: Reduction in primary energy use (toe).
 - O Social Test: NPV of societal benefits and total costs of EE measure.



- Ranking System (100 Points Total):
 - ERSE (Economic Assessment) 50%:
 - BCR tests (75 points):
 - Societal benefits Avoided costs of electricity or gas supply, GHG emissions, impacts on public health, resource-use
 impacts, and investments in infrastructure.
 - O PPEC costs Installation, removal and disposal of the replaced equipment, administrative and transaction costs.
 - Share of equipment investment in total measure cost (25 points)
 - DGEG (national relevance, policy alignment, and program coordination) 50%

HYBRID INPUT-OUTPUT LIFECYCLE ASSESSMENT - HIO-LCA

- HIO-LCA integrates conventional LCA with IO models
- Key stages in HIO-LCA:
 - 1. System Boundary Definition
 - Define reference and EE technologies.
 - Selection of LC phases
 - Manufacturing, Packaging, Installation and Maintenance (MPIM)
 - 2. Cost estimation
 - Investment, installation, and maintenance costs
 - 3. Domestic output calculation
 - EE-related expenditures are disaggregated into components and activities across MPIM phases
 - 4. Assess direct & indirect effects



Economic:

- GVA

Employment

Environmental:

GHG emissions