

Increasing the use of national statistics data for monitoring energy efficiency in The Netherlands

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Why are energy saving and efficiency important?



- Using less energy helps attain policy goals for emission reduction and share of renewables
- Lowers energy dependency and costs
- Reduces practical barriers of the energy transition like infrastructure limitations, public resistance
- IEA: multiple benefits of energy efficiency: less energy poverty, less air pollution good for health etc.
- European Commission: energy efficiency first
- Energy saving policies are underutilised, the national monitor may help

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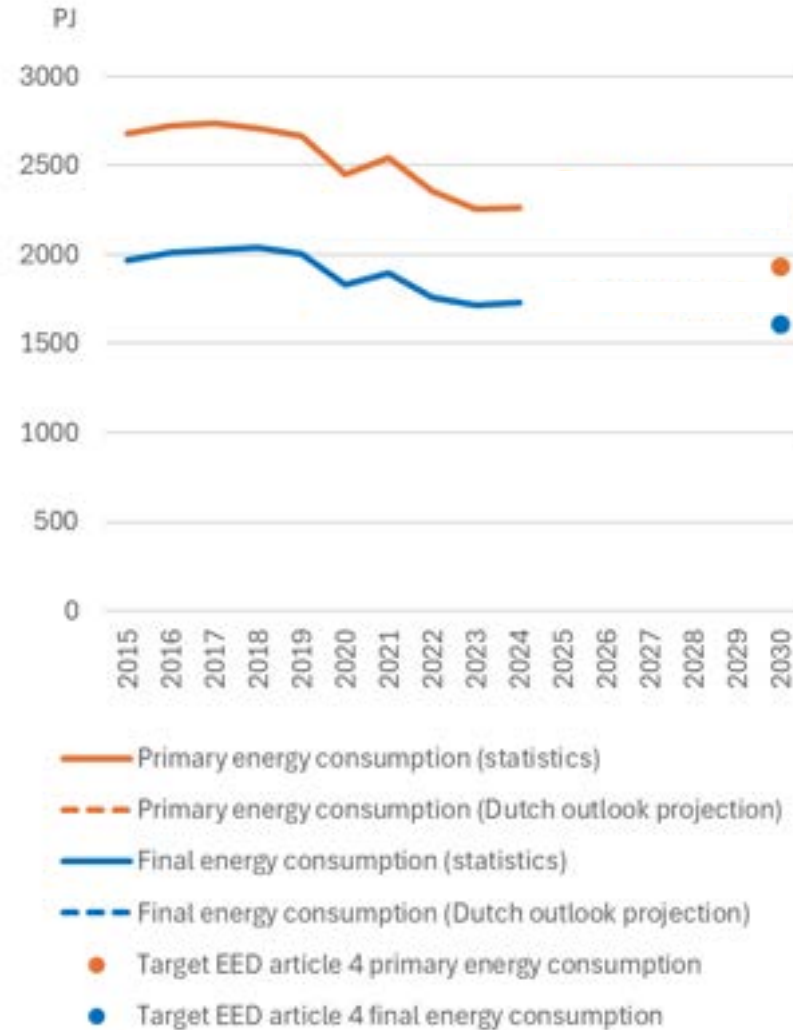
Reasons for a Dutch national efficiency monitor

EU Energy Efficiency Directive (EED)
article 4 targets,
realisations and

Dutch Climate and Energy Outlook
projections

for primary and final energy consumption
in the Netherlands

Results available earlier than at Eurostat



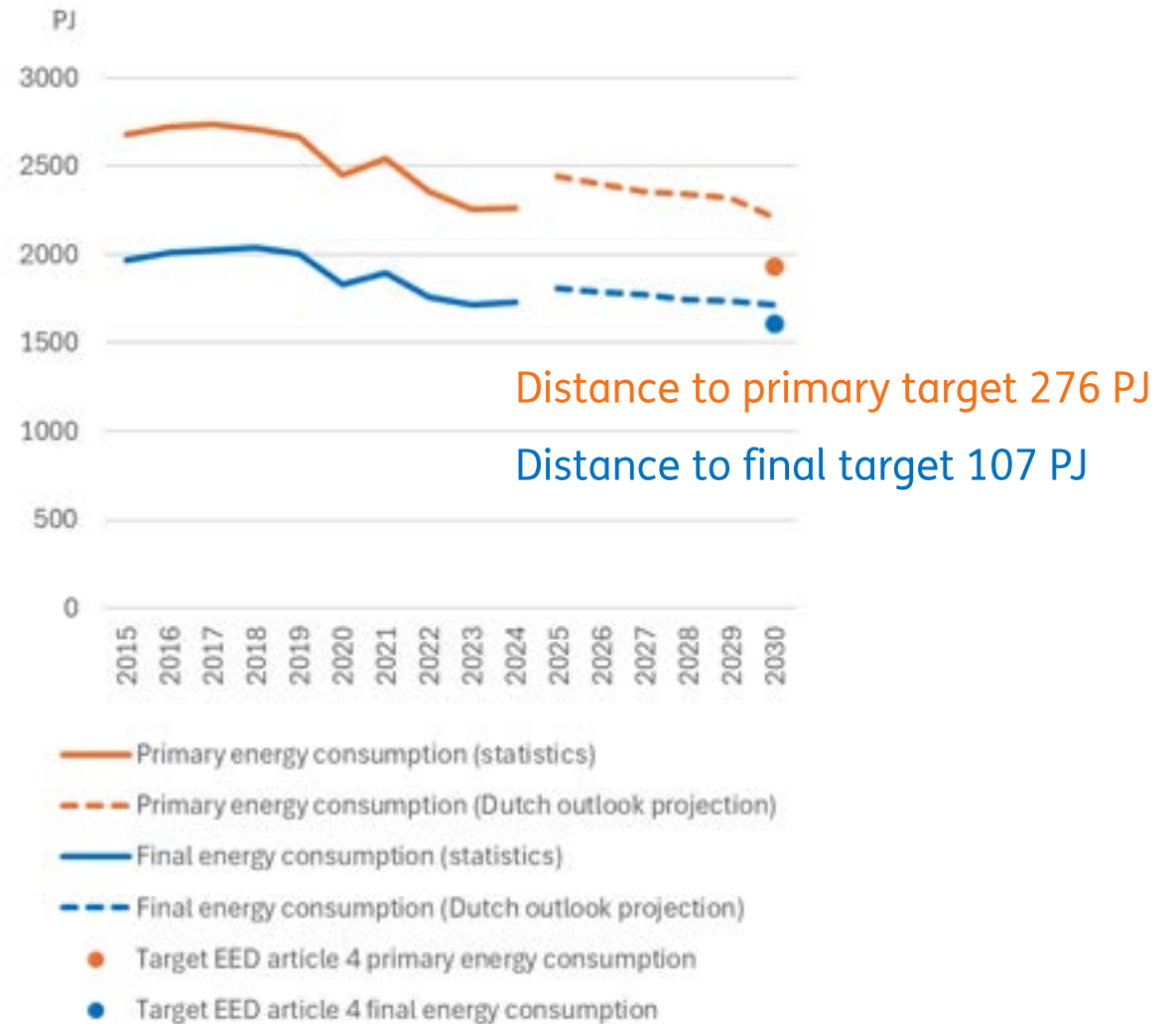
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Introduction



Motives and considerations:

- Increased interest of Dutch government in energy consumption and efficiency
- Partly because of EED article 4 goals
- National sector definitions
- Detailed monitoring of final energy efficiency already done by Odyssee-Mure and IEA...
- ... but some energy conversion efficiencies not covered
- Odyssee-Mure and IEA use lower quality data for some activities due to lack of official data
- This concerns mostly data on physical production and activities, but also some detailed energy consumption data

Goals

- Improve official data availability by involving Statistics Netherlands CBS
 - (Only CBS can determine EED article 4 energy consumption on the sector level for the Dutch sector definitions)
- Insight in the main developments behind primary and final energy consumption
- Developing definitions of energy efficiency indicators for use within the national and international context



Methodology 1/3

- Sector definitions of the Dutch Climate Agreement, convenient for policymakers
- Industry includes refineries, production of oil and gas, coke ovens and blast furnaces
- Conversion losses of autoproducer CHP are allocated to end use sectors
- Energy use by mobile machinery is allocated to transport
- Energy data exclusively from CBS, consistent with Eurostat data for calculation of EED article 4 goals
- Aviation bunkers are not part of the Dutch Climate Agreement, but within scope of EED

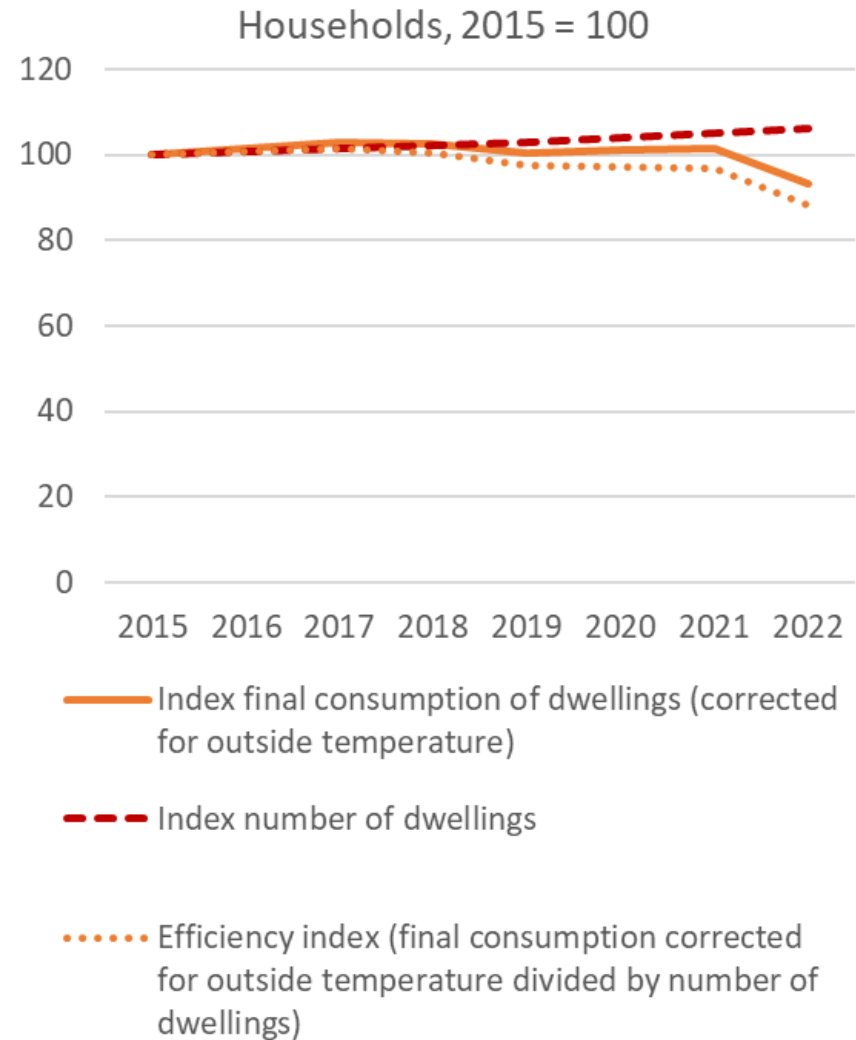
EED definitions

Sector definitions Dutch Climate Agreement

Primary	Final	Consumption type	Power and Heat	Industry	Built Environment	Transport	Agriculture
		transformation losses, own use	main activity electricity	other transformation			
		transformation losses of electricity and sold CHP heat	main activity CHP	auto-producer CHP	auto-producer CHP		auto-producer CHP
		transformation losses of own use of CHP heat		auto-producer CHP	auto-producer CHP		auto-producer CHP
		final consumption		final use	final use	final use	final use
		final consumption mobile machinery		final MM	final MM		final MM
		bunker fuels				Aviation bunkers Marine bunkers	
		non-energetic					

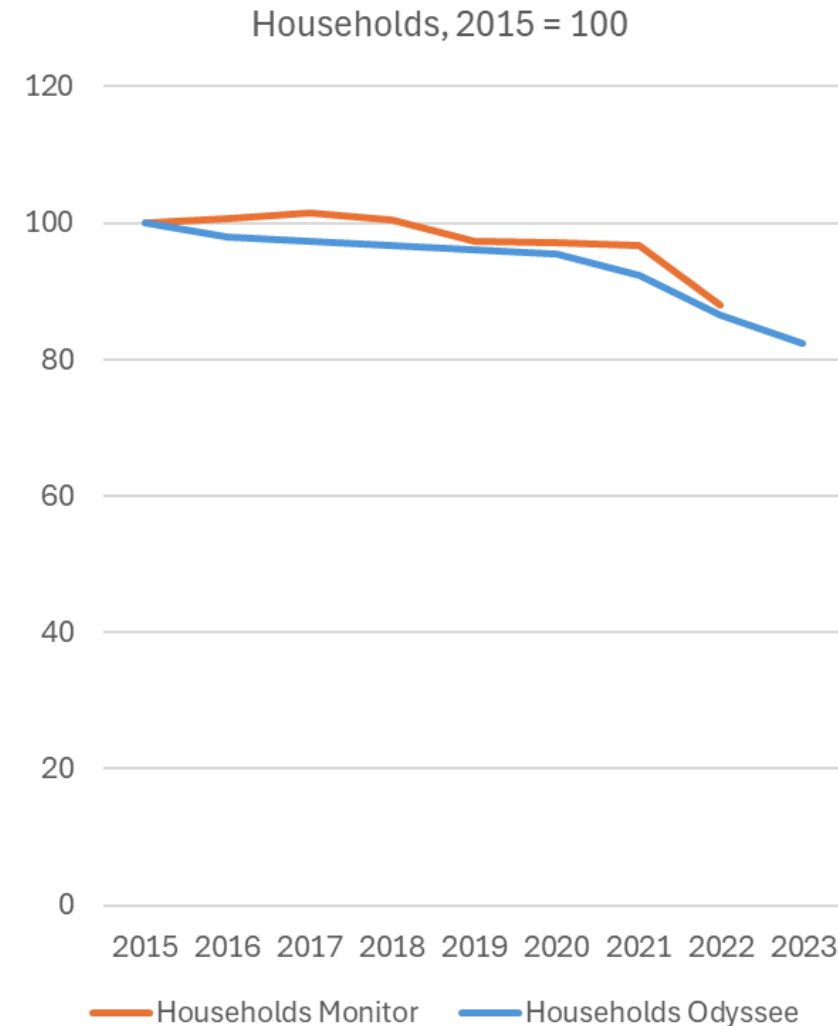
Methodology 2/3

- Efficiency indices used: primary and final energy consumption divided by levels of dominant activities
- Base year is 2015
- Efficiency indicators on the sector level for relatively homogeneous sectors (Power, Households, Services, Agriculture (dominated by horticulture))
- Industry is largely covered by efficiency indices for refineries, chemical industry, steel industry
- Transport is largely covered by efficiency indices for cars, trucks, light vehicles, air traffic
- No sector level efficiency indices for industry and transport, nor primary and final ones on the national level



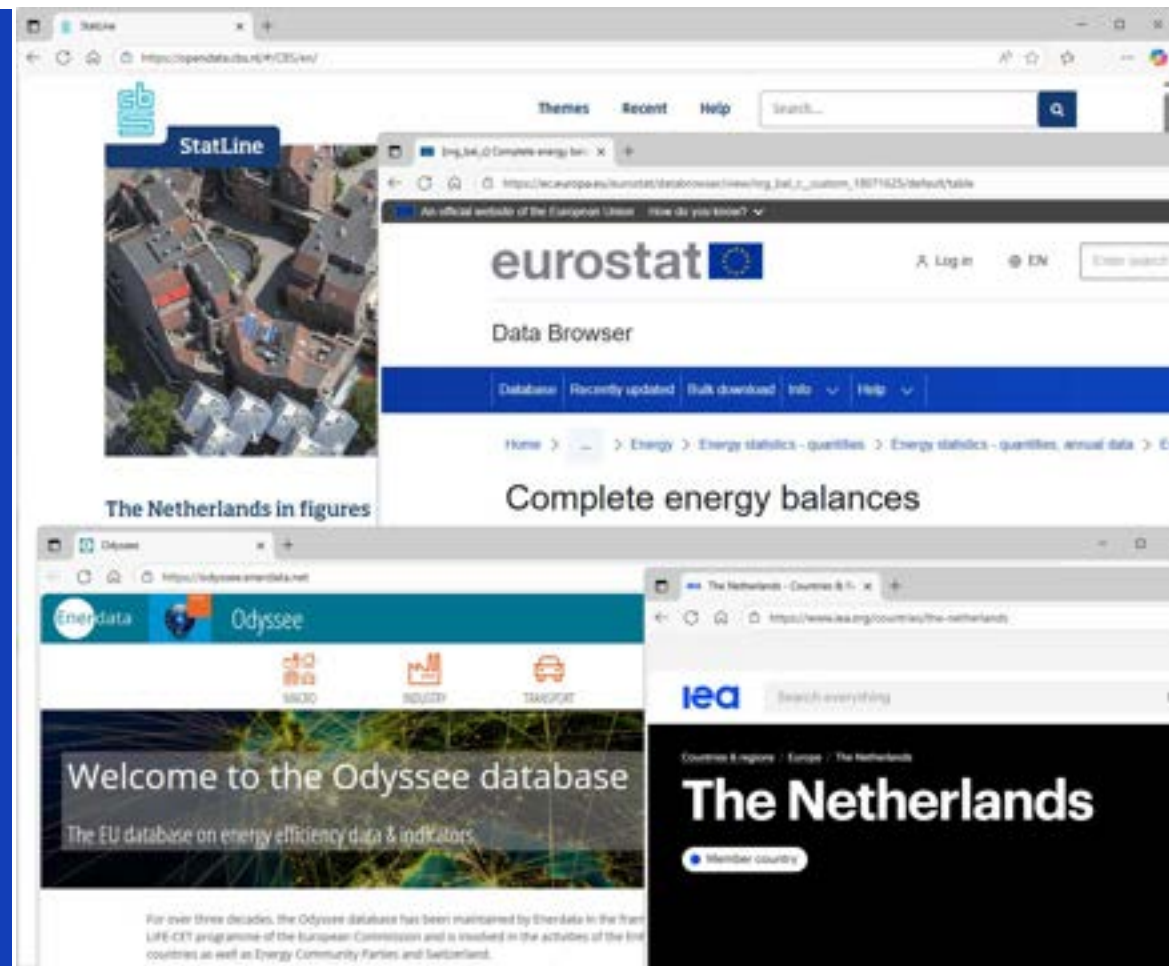
Methodology 3/3

- Less detailed than Odyssee-Mure and IEA; structural effects not taken into account
- No 3-year averaging
- Example: for households, total energy consumption is divided by the number of households, without taking changes in heating systems or appliance ownership into account
- This is deliberate, as we do not aim to replicate the level of detail in Odyssee-Mure
- This also means less efficiency gains than in Odyssee-Mure if consumption-increasing structural effects have occurred



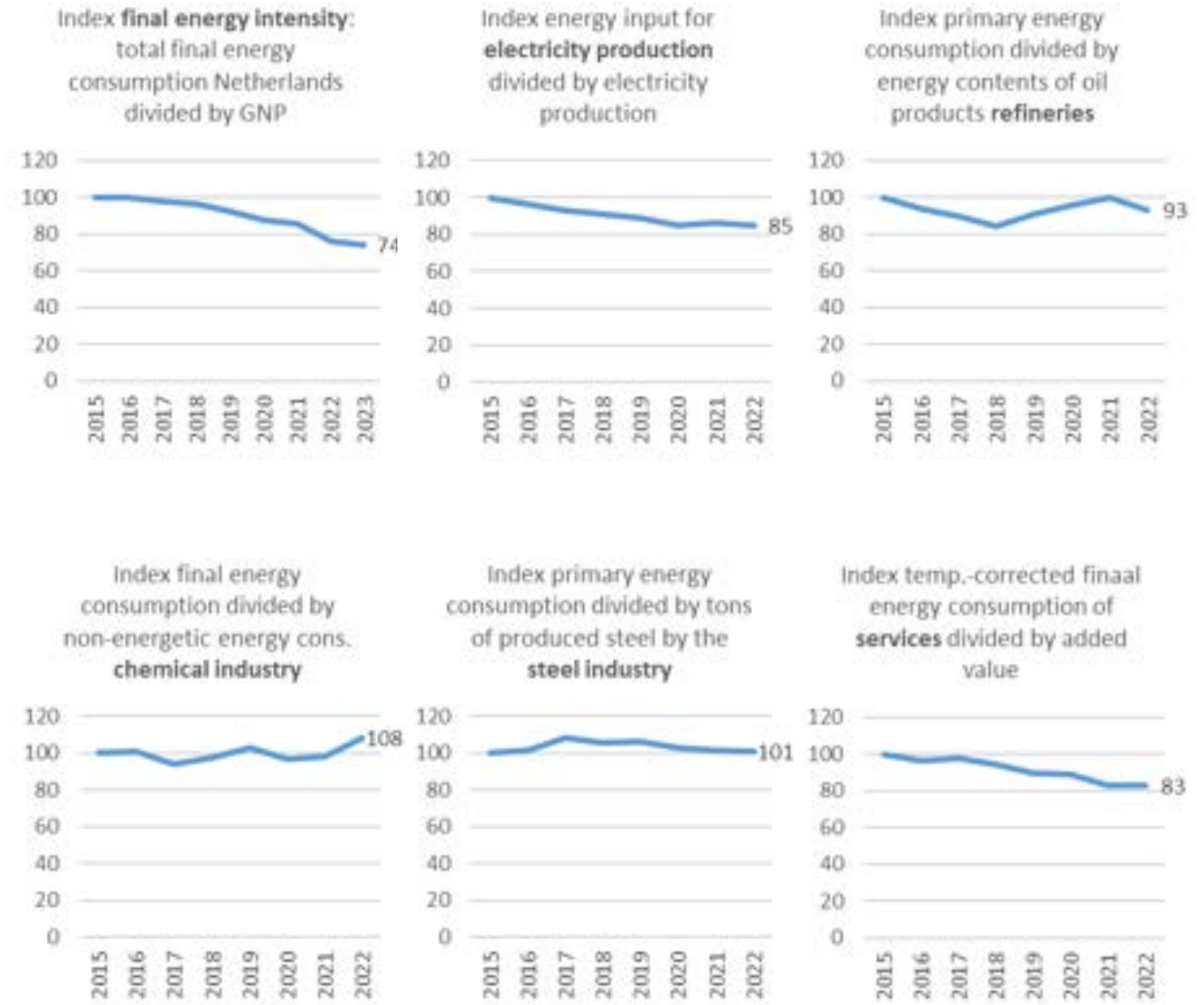
International context

- Definition of indicators aligned to match the national and, if possible, international context
- This makes indicators consistent between different energy efficiency reporting obligations
- Most important example: allocation of CHP input energy to electricity and heat



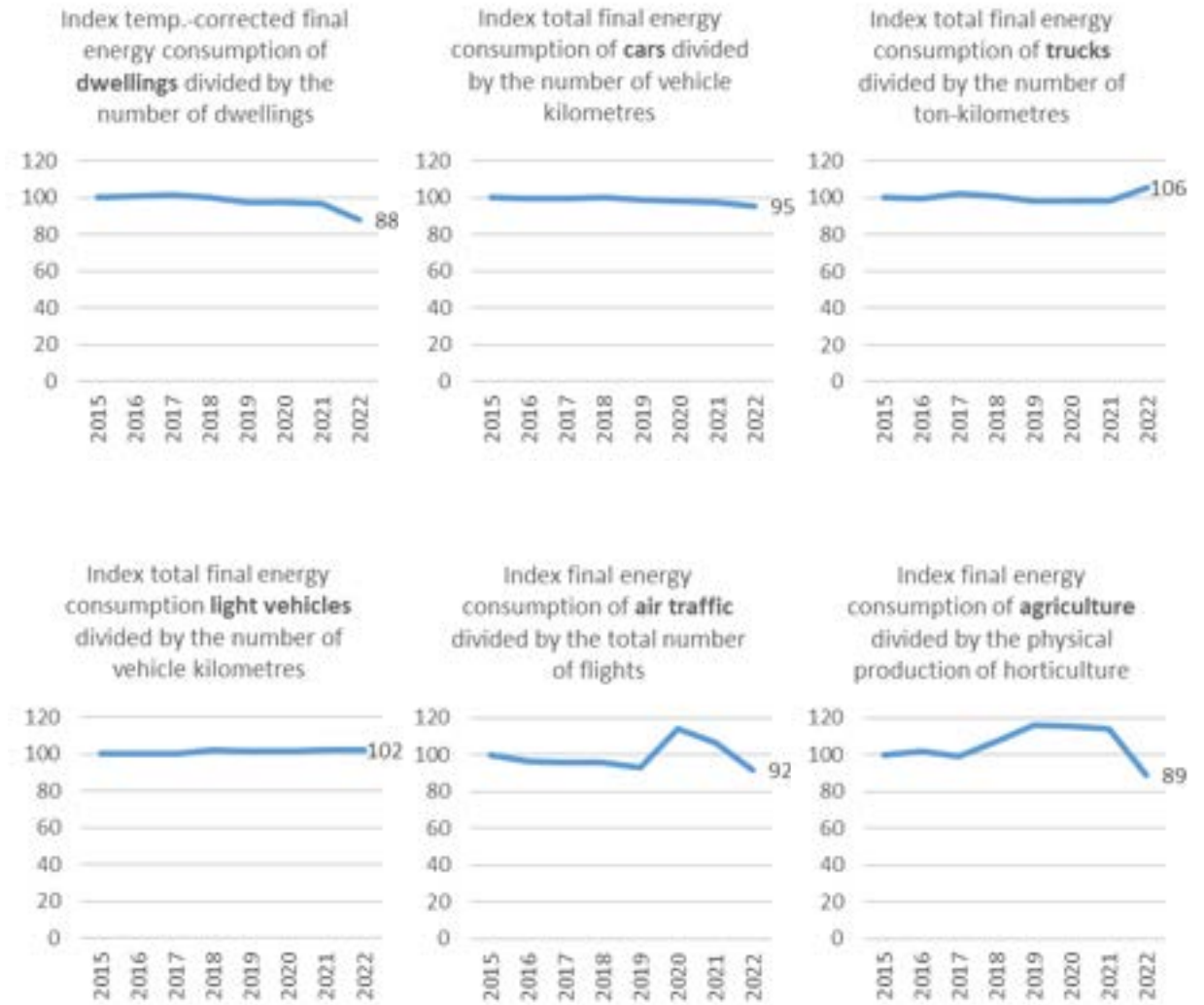
Results 1/2

- With the methodology used, only the power and services sectors show convincing trends towards higher efficiency compared to 2015



Results 2/2

- The relatively low index values for residential and agriculture are outliers related to high energy prices in 2022
- A secondary result is the awareness of necessary data that are not (yet) directly available from CBS



Conclusion and Discussion 1/2



- Some activity data for Odyssee-Mure are collected by TNO from other sources
- Awareness of missing time series helps getting activity data higher on agenda of national statistics offices and decision makers
- Maximum CBS data availability would improve consistency between databases and monitoring methodologies (by IEA, Odyssee-Mure and the annual Dutch Climate and Energy Outlook)

Conclusion and Discussion 2/2



Important features of the monitor:

- Insight in the main trends underlying energy consumption
- Efficiency developments matching the Dutch sector definitions

It can help shape sectoral policies to reach the EED article 4 targets

Improvements to the monitor may include

- Averaging over multiple years to smoothen statistical noise
- Constructing efficiency indices on the sector level for all sectors
- Primary and final efficiency indices on the national level

Questions and discussion

What is the data availability situation in your country?

Link to extended abstract to appear on <https://energy-evaluation.org/resources>

Monitor energy saving: <https://energy.nl/publications/monitor-energiebesparing/>

Monitoring energy efficiency

**Thank you for your
attention**

26 September 2025

International context

- Definition of indicators aligned to match the national and, if possible, international context
- This makes indicators consistent between different energy efficiency reporting obligations
- Most important example: allocation of CHP input energy to electricity and heat
 - The allocation method used for CHP in power plants is a variant of the standard Dutch calculation of CO₂ emissions from electricity generation
 - Energy savings calculated by comparing combined generation of heat and power to separate generation
 - Half of the saved energy is allocated to electricity, half of it to heat generation

